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BEFORE THE ARIZONA CORPORATION C

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AZ CORP COMMISSION  
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IN THE MATTER OF:

DOCKET NO. W-03512A-06-0407

RAYMOND R. PUGEL AND JULIE B. PUGEL AS  
TRUSTEES OF THE RAYMOND R. PUGEL AND  
JULIE B. PUGEL FAMILY TRUST, and ROBERT  
RANDALL AND SALLY RANDALL,

Complainants,

v.

PINE WATER COMPANY,

Respondent.

DOCKET NO. W-03512A-06-0613

ASSET TRUST MANAGEMENT, CORP.

Complainant,

v.

PINE WATER COMPANY,

Respondent.

DOCKET NO. W-03512A-07-0100

JAMES HILL and SIOUX HILL, husband and wife as  
trustees of THE HILL FAMILY TRUST,

Complainant,

v.

PINE WATER COMPANY,

Respondent.

DOCKET NO. W-03512A-07-0019

BRENT WEEKES,

Complainant,

v.

PINE WATER COMPANY,

Respondent.



**SUPPLEMENTAL**

**TESTIMONY**

**OF**

**STEVEN M. OLEA  
ASSISTANT DIRECTOR  
UTILITIES DIVISION**

**PINE WATER COMPANY**

**DOCKET NOS. W-03512A-06-0407  
W-03512A-06-0613  
W-03512A-07-0100  
W-03512A-07-0019**

**JULY 30, 2007**

BEFORE THE ARIZONA CORPORATION COMMISSION

MIKE GLEASON  
Chairman  
WILLIAM A. MUNDELL  
Commissioner  
JEFF HATCH-MILLER  
Commissioner  
KRISTIN K. MAYES  
Commissioner  
GARY PIERCE  
Commissioner

RAYMOND R. PUGELA ND JULIE B. PUGEL  
AS TRUSTEES OF THE RAYMOND R. PUGEL  
AND JULIE B. PUGLE FAMILY TRUST, and  
ROBERT RANDALL AND SALLY RANDALL,

Complainant,

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SUPPLEMENTAL TESTIMONY

OF

STEVEN M. OLEA

ASSISTANT DIRECTOR

UTILITIES DIVISION

ARIZONA CORPORATION COMMISSION

JULY 30, 2007

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1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. Steven M. Olea, 1200 West Washington Street, Phoenix, Arizona, 85007.  
4

5 **Q. By whom and in what capacity are you employed?**

6 A. I am employed by the Arizona Corporation Commission ("Commission") as an Assistant  
7 Director for the Utilities Division.  
8

9 **Q. Are you the same Steve Olea that has previously provided Utilities Division Staff**  
10 **("Staff") testimony in this docket?**

11 A. Yes.  
12

13 **II. PURPOSE**

14 **Q. What is the purpose of this testimony in this case?**

15 A. The purpose of my testimony is to provide a minor correction to my previously filed  
16 testimony and to also present some background information to the Commission regarding the  
17 water situation in the Pine, Arizona area.  
18

19 **III. DISCUSSION**

20 **Q. What is the correction you would like to provide?**

21 A. On Page 6, line 9, of my previous testimony, the "0.02" should be "0.20".  
22

23 **Q. What is your background experience with the Pine-Strawberry area, in terms of**  
24 **issues, before the Commission?**

25 A. I have been involved with water issues on and off in this area for over 20 years.

1 **Q. Have you previously provided testimony regarding water availability in the Pine-**  
2 **Strawberry area?**

3 A. Yes, in several cases.  
4

5 **Q. Can you summarize what your testimony has been?**

6 A. There have been many issues, but the one most pertinent to this case would be the water  
7 supply issue. My testimony, on behalf of Staff, has been about the lack of water  
8 availability in the area. This testimony was based on information available at the time and  
9 discussions with the water supply experts at the Arizona Department of Water Resources  
10 ("ADWR").  
11

12 **Q. Were you involved in producing testimony for the Commission which was used in the**  
13 **Commission's imposition of the various moratoria that have been imposed in that**  
14 **area over the years?**

15 A. Yes, as well as other members of Staff.  
16

17 **Q. Can you briefly summarize the procession of moratoria on connections that took**  
18 **place?**

19 A. Based on the research done for this case, prior to 1989 there was no moratorium. The  
20 following is a list of Commission Decisions Staff could find that dealt with the moratoria:

- 21 1. Decision No. 56539, July 12, 1989 - total moratorium on connections was  
22 imposed.  
23
- 24 2. Decision No. 56654, October 6, 1989 – main extensions were added to total  
25 moratorium.  
26
- 27 3. Decision No. 57047, August 22, 1990 – moratorium was modified to allow  
28 5 connections per month; main extensions were not addressed.  
29  
30



4. Decision No. 64400, January 31, 2002 – moratorium was modified to allow 25 connections per month; main extensions were allowed if customer provided water.
5. Decision No. 65435, December 9, 2002 – applicability was clarified such that moratorium applied to all Brooke Utilities, Inc. water systems in Pine, Arizona (no changes were made to the moratorium itself).
6. Decision No. 67823, May 5, 2005 – moratorium is reduced to 2 connections per month which was later reduced to zero on May 1, 2006 (Staff's opinion is that the moratorium on main extensions remained the same as delineated in Decision No. 64400).

**Q. What factors led Staff to believe that a moratorium was necessary?**

A. Primarily the lack of water production by Pine Water Company. This lack of production led to water shortages and outages during peak times. Calculations using water production figures and water usage figures in the late 1980s and early 1990s indicated that Pine Water Company had enough water production capacity to adequately serve about half its customers during peak times. (It should be noted that at that time Pine Water Company was actually E&R Water Company and was not yet owned by Brooke Utilities, Inc.) In addition, all the information available to Staff from ADWR at the time indicated that there was no large water supply available in the Pine/Strawberry area for Pine Water Company.

**Q. What potential harms or difficulties to the public did Staff foresee that led Staff to believe a moratorium was necessary?**

A. Without proper and adequate water service, the health and safety of the public is at issue. People need water for drinking, cleaning, cooking, etc. In addition, if there is enough water, it can also be used for fire suppression.

**Q. In what way does Staff believe a moratorium would prevent these potential harms?**

1 A. A moratorium does not prevent these harms. A moratorium is only recommended by Staff  
2 as a last resort. Usually by the time a moratorium is implemented by the Commission a  
3 water system is in a situation where water service is improper or inadequate. The purpose  
4 of the moratorium is to prevent that type situation from becoming even worse.

5  
6 **Q. Is it Staff's position that a moratorium on service connections also prohibits a CC&N**  
7 **(Certificate of Convenience and Necessity) holder from entering into main extension**  
8 **agreements?**

9 A. It can. However, in the instant case, Commission Decision No. 64400 allowed Pine Water  
10 Company to enter into main extension agreements as long as the applicant supplied an  
11 adequate water source. It is Staff's opinion that no subsequent Commission decision  
12 eliminated that allowance.

13  
14 **Q. What is the difference between connections and main extensions that justifies this**  
15 **difference?**

16 A. A connection is one that does not require a main extension but simply requires the  
17 installation of a service line and meter at the property to be served. For a connection,  
18 there is not a Commission rule that allows a water system to require the applicant  
19 requesting service to also pay for or provide a source of water. A main extension is one  
20 that requires a water main to be installed up to the property to be served before service can  
21 be provided (i.e., before a service line and meter can be installed). Arizona  
22 Administrative Code R14-2-406.B.1 allows a water system to require an applicant for a  
23 main extension to provide or pay for more than just the actual pipe. This rule also allows  
24 the water system to require the applicant for service to pay for any additional plant (e.g.,  
25 source, storage, pressure, etc.) necessary to properly and adequately serve the applicant.

1     **Q.     Does this conclude this portion of your testimony?**

2     A.     Yes, it does.